

Message Text

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43

ACTION EUR-25

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L-03 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15

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XMT ZEN/AMEMBASSY ALGIERS

XMT ZENN/AMEMBASSY TEL AVIV

AMEMBASSY LISBON

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USINT CAIRO

USNMRR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT

C O N F I D E N T I A L GENEVA 5994

VIENNA ALSO FOR USDEL MBFR

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE STAGE II HIGHLIGHTS - NOVEMBER 5-9

SUMMARY: DESPITE EXTENSIVE PROCEDURAL SHADOW-BOXING, CSCE MADE
SLOW PROGRESS THROUGH ITS SUBSTANTIVE DISCUSSION THIS WEEK AND
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DELEGATIONS STARTED TO EXCHANGE, IN PRIVATE, TENTATIVE VIEWS ON
FINAL OUTCOME AND FOLLOW-ON ACTIVITY. SCHEDULED EGYPTIAN COUNTRI-
BUTIONS WERE MODERATE. SOVIETS WARNED THAT CBMS ON MOVEMENTS
WOULD HAVE TO BE TREATED DIFFERENTLY FROM MANEUVERS. DEBATE

CONTINUED OVER EASTERN DEMAND FOR PREAMBULAR CAVEATS TO SPECIFIC AGREEMENTS IN HUMANITARIAN AREA. PRELIMINARY INFORMAL DISCUSSION OF FUTURE WORK SCHEDULE TOUCHED ON POSSIBILITY OF SETTING UP WORKING GROUP ON CSCE FOLLOW-ON. END SUMMARY.

1. EGYPTIAN--SCHEDULED PRESENTATIONS TO COMMITTEES I (SECURITY) AND II (COOPERATION IN ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT) WERE MODERATE IN TONE. ONLY NEW ELEMENT WAS INTRODUCTION OF SUEZ CLOSURE PROBLEM IN COMMITTEE II, AS EGYPTIANS ALLUDED TO EFFECT ON EUROPEAN ECONOMY AND OIL SITUATION, AND APPEALED FOR EUROPEAN AID IN RECONSTRUCTION OF SINAI.

2. PRINCIPLES--THIS SUB-COMMITTEE COMPLETED DISCUSSION OF TERRITORIAL INTEGRITY, FOURTH PRINCIPLE ON THE LIST OF TEN, AND WILL GO ON TO PRINCIPLE OF PEACEFUL SETTLEMENT OF DISPUTES NEXT WEEK. GENERAL DISCUSSION OF INVIOABILITY OF FRONTIERS AND TERRITORIAL INTEGRITY, BOTH OF PARAMOUNT IMPORTANCE TO SOVIETS, WAS INCON-

CLUSIVE, BUT EXPECTATION IS THAT REMAINDER OF LIST MAY GO MORE RAPIDLY.

3. SPECIAL WORKING BODY ON IMPLEMENTATION OF PRINCIPLES--SWISS PROPOSAL FOR A SYSTEM FOR PEACEFUL SETTLEMENT OF DISPUTES EVOKED STRONG OPPOSITION FROM SOVIETS WHO STATED THEY ARE UNWILLING TO ACCEPT COMPULSORY SETTLEMENT OF ANY TYPE OF DISPUTES. IN SPITE OF THIS REACTION AND WIDESPREAD APATHY, SWISS ARE DETERMINED TO CONTINUE ARTICLE-BY-ARTICLE REVIEW OF THEIR PROPOSAL.

4. MILITARY SECURITY--IN CONTINUING DISCUSSION OF CONFIDENCE-BUILDING MEASURE (CBMS) EASTERN COUNTRIES EXPRESSED VIEW THAT INVITATION OF OBSERVERS TO ATTEND MANEUVERS IS A SOVEREIGN MATTER AND URGED CAUTION IN TRYING TO GO TOO FAR TOO FAST IN THIS FIELD. THEY MADE IT PLAIN THAT THEY INTEND TO INVITE FEW OBSERVERS, LIMITING THESE PRIMARILY TO COUNTRIES NEIGHBORING THE FRONTIER ZONE WHERE PRE-NOTIFIED MANEUVER WOULD BE HELD. CONFIDENTIAL

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AS EXPECTED, NEUTRALS EXPRESSED INTEREST IN BEING INFORMED OF A WIDE RANGE OF MILITARY ACTIVITY, INCLUDING MOVEMENTS. SOVIETS SAID THEY WANT A SEPARATE DISCUSSION OF MOVEMENTS IN ORDER TO

SATISFY THE REQUIREMENTS OF THE HELSINKI RECOMMENDATIONS THAT THE SUB-COMMITTEE MAKE A REPORT ON THE SUBJECT. HOWEVER, SOVIETS MADE CLEAR THAT THEY WILL OPPOSE ATTEMPTS TO TREAT MOVEMENTS EQUALLY WITH MANEUVERS, AND WARNED THAT SUCH EFFORTS COULD JEOPARDIZE A FINAL AGREEMENT. ROMANIANS, YUGOSLAVS, SWEDES, AND SPANISH EACH PLUMPED FOR THEIR OWN PROPOSALS FOR ADDITIONAL CBMS, MOST OF WHICH SOVIETS FOUND BEYOND THE COMPETENCE OF CSCE.

5. COOPERATION IN ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT--IN COMMERCIAL EXCHANGES SUB-COMMITTEE, US INTRODUCED COMMERCIAL

DISPUTES AND ARBITRATION SUBJECTS AND EAST LEFT IMPRESSION IT COULD ACCEPT THRIDD-COUNTRY ARBITRATION. SWISS SAID THEY WOULD

RAISE MARKETING AND ROMANIANS SAID THEY WANTED TO DISCUSS BANK-ING. INDUSTRIAL COOPERATION SUUB-COMMITTEE BEGAN SECOND ROUND OF DISCUSSIONS, TREATING SELECTED QUESTIONS IN GREATER DEPTH, ON BASIS OF PREPARATION IN EC AND NNATO CAUCUSES. SECOND ROUND WILL ALSO HELP TO IDENTIFY AREAS OF CONSENSUS. IN NATO SCIENCE AND TECHNOLOGY CAUCUS, THRID OF FIVE "ISSUES PAPERS" ON GENERAL CONSIDERATIONS, FORMS OF COOPERATION AND OBSTACLES WAS TENTATIVELY APPROVED FOR TABLING NEXT WEEK. ENVIRONMENTAL SUB-COMMITTEE COMPLETED ITS CURRENT DISCUSSION PERIOD, WITH EIGHT PAPERS TABLED. NATO GROUP WILL DRAW THE BEST ELEMENTS FROM THESE FOR CONSOLIDATED WESTERN PROPOSAL, TO BE TABLED WHEN SUB-COMMITTEE RECONVENES IN DECEMBER. "OTHER AREAS" SUB-COMMITTEE HELD LAST MEETING UNDER CURRENT SCHEDULE WITH DISCUSSION OF MANPOWER TRAINING.

6. HUMANITARIAN COOPERATION--IN FULL COMMITTEE MEETING, EC-NINE REITERATED RESERVATIONS ON QUESTION OF PREAMBLE TO SPECIFIC AGREED MEASURES. BELGIANS AND FRG STRESSED THAT ALL PRINCIPLES CITED IN HELSINKI RECOMMENDATIONS, INCLUDING RESPECT FOR HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS, HAVE EQUAL VALIDITY AND ARE CLOSELY INTER-RELATED. BY TRYING TO SINGLE OUT SOVEREIGNTY AND NON-INTERVENTION IN INTERNAL AFFAIRS, BELGIANS AND FRG STRESSED, EAST IS AROUSING CONFIDENTIAL

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CONCERN THAT THESE PRINCIPLES WOULD BE USED TO JUSTIFY FAILURE TO IMPLEMENT AGREED MEASURES. FRENCH EXPLAINED THEIR "MINI-

BASKET" PROPOSAL--DEVICE FOR SYNOPTIC PRESENTATION OF ALL PROPOSALS MADE ON A GIVEN SUBJECT--TO FACILITATE SUB-COMMITTEE WORK AND SOVIETS EXPRESSED INTEREST BUT SAID FRENCH FORMULA SHOULD ALSO APPLY TO PREAMBLE. INFORMATION SUB-COMMITTEE AT WEEK'S END WAS VIGOROUSLY DISCUSSING FRG PAPER TABLED AT HELSINKI ON IMPROVING WORKING CONDITIONS FOR JOURNALISTS.. IN HUMAN CONTACTS NORWEGIANS SURPRISED NATO GROUP BY INTRODUCING IN SPECIFIC TERMS

IDEA OF AN EUROPEAN YOUTH ORGANIZATION. DURING SUBSEQUENT MEETING, SOVIET REP NOT UNEXPECTEDLY EXPRESSED INTEREST IN EXPLORING NORWEGIAN INITIATIVE. IN CULTURAL AND EDUCATIONAL SUB-COMMITTEES, EAST HAS STILL NOT COME TO GRIPS WITH SUBSTANCE OF WESTERN PROPOSALS. FRG TABLED PROPOSAL ON STUDY OF LANGUAGES AND CIVILIZATION, INCLUDING ESTABLISHMENT OF LIBRARIES.

7. WORK SCHEDULE--INFORMAL GROUP BEGAN DISCUSSION OF WORK SCHEDULE UP TO CHRISTMAS BREAK, WITH EASTERN COUNTRIES AND NEUTRALS PRESSING FOR ESTABLISHMENT OF WORKING GROUP ON CSCE FOLLOW-UP ACTIVITY BEFORE THE BREAK, AND WESTERN COUNTRIES RESISTING.

8. COMMENT: THE EMERGING DISCUSSION OF POST-CONFERENCE FOLLOW-

UP ACTIVITY WAS THE SINGLE MOST IMPORTANT DEVELOPMENT OF THE WEEK AS THE AST, IN CONVERSATIONS ABOUT FUTURE WORK SCHEDULE, REVEALED A STRONG PUSH TOWARD EARLY CREATION OF A WORKING GROUP ON SUCH FOLLOW-UP ACTIVITY. INDIVIDUAL TYPES OF "TECHNICAL" FOLLOW-ON HAVE BEEN PROPOSED FOR DISCUSSION IN THE EXISTING SUB-COMMITTEES. THE ONLY TABLE PROPOSAL FOR DISCUSSION IN THE FUTURE WORKING GROUP IS THE CZECH PAPER ON A CONSULTATIVE COMMITTEE, BUT SIMILAR IDEAS (YUGOSLAV, AUSTRIAN, AND POSSIBLY SWISS) ARE POISED IN THE WINGS. THUS THE WORKING GROUP, WHEN CREATED, WOULD IMMEDIATELY BEGIN DISCUSSION OF GENERAL POLITICAL FOLLOW-UP--ONE OF THE KEY ISSUES OF THE CONFERENCE. THE WEST'S ATTITUDE, AS REFLECTED IN THE NATO CAUCUS, IS THAT WE ARE NOT YET PREPARED TO ESTABLISH THIS WORKING GROUP AND DISCUSS POLITICAL FOLLOW-UP, AN ATTITUDE WHICH RESTS IN PART ON THE FRENCH THEORY THAT WE SHOULD SEND SOVIETS HOME FOR CHRISTMAS WITH A PROCEDURAL FAILURE ON THIS IMPORTANT ISSUE TO FORCE THEM TO "FACE FACTS" AND TO DEMONSTRATE THE NEED FOR THE EAST TO BE MORE FORTHCOMING IN THE NEW YEAR. PRESSURE
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FROM NEUTRALS AND THE EAST MAY YET ALTER THIS ATTITUDE AND IN ANY CASE THERE SEEMS GENERAL AGREEMENT THAT THE WORKING GROUP CAN OPEN FOR BUSINESS IN JANUARY. END COMMENT.
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